# [DISCUSSION DRAFT]

JULY 28, 2015

114TH CONGRESS 1ST SESSION



To amend the Internal Revenue Code of 1986 to allow a deduction for innovation box profit from the use of United States innovations and to encourage domestication of intangible property.

IN THE HOUSE OF REPRESENTATIVES

M\_\_\_\_ introduced the following bill; which was referred to the Committee on \_\_\_\_\_

# A BILL

- To amend the Internal Revenue Code of 1986 to allow a deduction for innovation box profit from the use of United States innovations and to encourage domestication of intangible property.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

**3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Innovation Promotion
- 5 Act of 2015".

1	SEC. 2. DEDUCTION FOR INNOVATION BOX PROFITS.
2	(a) IN GENERAL.—Part VIII of subchapter B of
3	chapter 1 of the Internal Revenue Code of 1986 is amend-
4	ed by adding at the end the following new section:
5	<b>"SEC. 250. INNOVATION BOX PROFITS.</b>
6	"(a) Allowance of Deduction.—In the case of a
7	corporation, there shall be allowed as a deduction an
8	amount equal to 71 percent of the lesser of—
9	((1) the innovation box profit of the taxpayer
10	for the taxable year, or
11	((2) taxable income (determined without regard
12	to this section) for the taxable year.
13	"(b) INNOVATION BOX PROFIT.—For purposes of
14	this section—
15	"(1) IN GENERAL.—The term 'innovation box
16	profit' means, with respect to a taxable year, ten-
17	tative innovation profit multiplied by the ratio—
18	"(A) the numerator of which is the tax-
19	payer's 5-year research and development ex-
20	penditures with respect to the taxable year for
21	research and development performed in the
22	United States, and
23	"(B) the denominator of which is the 5-
	(D) the denominator of which is the 5-
24	year total costs of the taxpayer with respect to
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1	"(A) IN GENERAL.—The term 'tentative
2	innovation profit' means, with respect to a tax-
3	able year, the excess (if any) of—
4	"(i) qualified gross receipts, over
5	"(ii) the sum of—
6	"(I) the taxpayer's cost of goods
7	sold for the taxable year that are
8	properly allocable to qualified gross
9	receipts, plus
10	"(II) other expenses, losses, or
11	deductions (other than the deduction
12	allowed under this section), which are
13	properly allocable to qualified gross
14	receipts.
15	"(B) Qualified gross receipts.—
16	"(i) IN GENERAL.—The term 'quali-
17	fied gross receipts' means gross receipts of
18	the taxpayer for the taxable year which are
19	derived from the sale, lease, license, or
20	other disposition of qualified property in
21	the ordinary course of a United States
22	trade or business of the taxpayer.
23	"(ii) Compensation for infringe-
24	MENT.—Such term includes compensation
25	for infringement on the taxpayer's intellec-

1	tual property rights to qualified property
2	to the extent the compensation is included
3	in gross income of the taxpayer.
4	"(iii) Sales to related persons.—
5	"(I) IN GENERAL.—Such term
6	shall not include any gross receipts of
7	the taxpayer derived from the sale of
8	qualified property to a related person.
9	"(II) EXCEPTION.—Subclause (I)
10	shall not apply with respect to quali-
11	fied property described in paragraph
12	(5)(D) which is sold to a related per-
13	son outside the United States if such
14	property is resold to an unrelated per-
15	son outside the United States.
16	"(iv) Related person.—For pur-
17	poses of clause (iii), a person shall be
18	treated as related to another person if such
19	persons are treated as a single employer
20	under subsection (a) or (b) of section 52 or
21	subsection (m) or (o) of section 414, ex-
22	cept that determinations under subsections
23	(a) and (b) of section 52 shall be made
24	without regard to section 1563(b).

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"(C) ALLOCATION METHOD.—The Secretary shall prescribe rules for the proper allocation of items under subparagraph (A) for
purposes of determining innovation box profit.
Such rules shall provide for the proper allocation of items whether or not such items are directly allocable to qualified gross receipts.

"(3) 5-YEAR RESEARCH AND DEVELOPMENT 8 9 EXPENDITURES.—The term '5-year research and de-10 velopment expenditures' means with respect to a tax-11 able year the research and development expenditures 12 paid or incurred by the taxpayer for the performance 13 of research and development for which a deduction 14 is allowed under subsection (a) or (b) of section 174 15 (determined without regard to sections 41 and 280C(c)) for the 5-taxable-year period ending with 16 17 the taxable year.

18 "(4) 5-YEAR TOTAL COSTS.—

19"(A) IN GENERAL.—The term '5-year total20costs' means with respect to a taxable year the21excess of—

22 "(i) all costs paid or incurred by the
23 taxpayer for the 5-taxable year period end24 ing with such taxable year, over
25 "(ii) the sum of—

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1	"(I) the taxpayer's cost of goods
2	sold for such 5-taxable year period,
3	"(II) interest paid or accrued for
4	such 5-taxable year period, and
5	"(III) taxes paid or accrued for
6	such 5-taxable year period.
7	"(B) EXCEPTION FOR CERTAIN FOREIGN
8	TESTING.—Such term shall not include any re-
9	search and development expenditures for any
10	testing conducted outside the United States if
11	such testing is so conducted because there is an
12	insufficient testing population in the United
13	States or is required by law to be so conducted.
14	"(5) QUALIFIED PROPERTY.—The term 'quali-
15	fied property' means property which is—
16	"(A) intangible property described in sec-
17	tion 936(h)(3)(B)(i),
18	"(B) property described in section
19	168(f)(3),
20	"(C) computer software (as defined in sec-
21	tion $197(e)(3)(B)$ , or
22	"(D) a product which is produced using
23	property described in subparagraph (A).
24	"(c) Definitions and Special Rules.—For pur-
25	poses of this section—

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#### [Discussion Draft]

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"(1) Determination of costs.—

"(A) IN GENERAL.—Cost of goods sold shall be determined under the methods of accounting that the taxpayer uses to compute taxable income in accordance with the principles of sections 263A, 471, and 472. In the case of non-inventory property, cost of goods for purposes of this section includes the adjusted basis of the property.

"(B) 10 ITEMS BROUGHT INTO UNITED 11 STATES.—For purposes of determining cost of 12 goods sold, any item or service brought into the United States shall be treated as acquired by 13 14 purchase, and its cost shall be treated as not 15 less than its value immediately after it entered the United States. A similar rule shall apply in 16 17 determining the adjusted basis of leased or 18 rented property where the lease or rental gives 19 rise to qualified gross receipts.

20 "(C) EXPORTS FOR FURTHER MANUFAC21 TURE.—In the case of any property described
22 in subparagraph (B) that had been exported by
23 the taxpayer for further manufacture, the in24 crease in cost or adjusted basis under subpara25 graph (B) shall not exceed the difference be-

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1 tween the value of the property when exported 2 and the value of the property when brought 3 back into the United States after the further manufacture. 4 5 (2)SPECIAL RULE FOR AFFILIATED 6 GROUPS.— 7 "(A) IN GENERAL.—All members of an ex-8 panded affiliated group shall be treated as a 9 single corporation for purposes of this section. 10 "(B) EXPANDED AFFILIATED GROUP.— 11 For purposes of this section, the term 'ex-12 panded affiliated group' means an affiliated 13 group as defined in section 1504(a), determined 14 by substituting 'more than 50 percent' for 'at 15 least 80 percent' each place it appears. "(C) Allocation of Deduction.—Ex-16 17 cept as provided in regulations, the deduction 18 under subsection (a) shall be allocated among 19 the members of the expanded affiliated group in 20 proportion to each member's respective amount 21 (if any) of innovation box profit. 22 "(3) RULES FOR TAXPAYERS NOT IN EXIST-23 ENCE FOR ENTIRE APPLICABLE TAXABLE YEAR PE-24 RIOD.—

1	"(A) IN GENERAL.—If the taxpayer was
2	not in existence for the entire taxable-year pe-
3	riod applicable under paragraphs (3) and (4) of
4	subsection (b), such paragraphs shall be applied
5	on the basis of the period during which such
6	taxpayer was in existence.
7	"(B) TREATMENT OF PREDECESSORS.—
8	Any reference in this paragraph to a taxpayer
9	shall include a reference to any predecessor of
10	such taxpayer.
11	"(4) Coordination with minimum tax.—For
12	purposes of determining alternative minimum tax-
13	able income under section 55—
14	"(A) innovation box profit shall be deter-
15	mined without regard to any adjustments under
16	sections 56 through 59, and
17	"(B) subsection $(a)(2)$ shall be applied by
18	substituting 'alternative minimum taxable in-
19	come' for 'taxable income'.
20	"(5) Acquisitions and dispositions.—The
21	Secretary shall provide for the application of this
22	subsection in cases where the taxpayer acquires, or
23	disposes of, the major portion of a trade or business
24	or the major portion of a separate unit of a trade
25	or business during the taxable year.

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"(6) 1 UNITED STATES.—The term 'United 2 States' includes the District of Columbia, Puerto 3 Rico, the Virgin Islands, Guam, American Samoa, 4 and the Commonwealth of the Northern Mariana Is-5 lands. 6 "(d) REGULATIONS.—The Secretary shall prescribe 7 such regulations as may be appropriate to carry out this 8 section, including regulations which prevent the abuse of 9 the purposes of this section.". (b) CONFORMING AMENDMENTS.— 10 11 (1) Section 56(d)(1)(A) of such Code is amend-12 ed by striking "deduction under section 199" both 13 places it appears and inserting "deductions under 14 sections 199 and 250". 15 (2) Section 56(g)(4)(C) of such Code is amend-16 ed by adding at the end the following new clause: 17 "(vii) DEDUCTION FOR DOMESTIC 18 BUSINESS INCOME.—Clause (i) shall not 19 apply to any amount allowable as a deduc-20 tion under section 250.". 21 (3) The following provisions of such Code are 22 each amended by inserting "250," after "222,". 23 (A) Section 86(b)(2)(A). 24 (B) Section 135(c)(4)(A).

25 (C) Section 137(b)(3)(A).

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1	(D) Section 219(g)(3)(A)(ii).
2	(E) Section $221(b)(2)(C)(i)$ .
3	(4) Section $222(b)(2)(C)(i)$ of such Code is
4	amended by inserting "250," after "221,".
5	(5) Section $246(b)(1)$ of such Code is amended
6	by striking "and subsection (a) or (b) of section
7	245," and inserting "subsection (a) or (b) of section
8	245, and section 250".
9	(6) Section $469(i)(3)(F)(iii)$ of such Code is
10	amended by striking "and 222" and inserting "222,
11	and 250".
12	(7) Section $163(j)(6)(A)(i)$ of such Code is
13	amended by striking "and" at the end of subclause
14	(III) and by inserting after subclause (IV) the fol-
15	lowing new subclause:
16	"(V) any deduction allowable
17	under section 250, and".
18	(8) Section $170(b)(2)(C)$ of such Code is
19	amended by redesignating clause (v) as clause (vi)
20	and by inserting after clause (iv) the following new
21	clause:
22	"(v) section 250.".
23	(9) Section 172(d) of such Code is amended by
24	adding at the end the following new paragraph:

1	"(8) INNOVATION BOX PROFITS DEDUCTION.—
2	The deduction under section 250 shall not be al-
3	lowed.".
4	(10) Section $199(d)(2)(B)$ of such Code is
5	amended by striking "this section" and inserting
6	"this section and section 250".
7	(11) Section 613(a) of such Code is amended
8	by striking "deduction under section 199" and in-
9	serting "deductions under sections 199 and 250".
10	(12) Section $613A(d)(1)$ of such Code is
11	amended by redesignating subparagraphs (C), (D),
12	and $(E)$ as subparagraphs $(D)$ , $(E)$ , and $(F)$ , respec-
13	tively, and by inserting after subparagraph (B) the
14	following new subparagraph:
15	"(C) any deduction allowable under section
16	250,".
17	(c) Clerical Amendment.—The table of sections
18	for part VIII of subchapter B of chapter 1 of such Code
19	is amended by adding at the end the following new item:
	"Sec. 250. Innovation box profits.".
20	(d) EFFECTIVE DATE.—The amendments made by
21	this section shall apply to taxable years beginning after
22	the date of the enactment of this Act.

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SEC. 3. SPECIAL RULES FOR TRANSFERS OF INTANGIBLE
 PROPERTY FROM CONTROLLED FOREIGN
 CORPORATIONS TO UNITED STATES SHARE HOLDERS.

5 (a) IN GENERAL.—Subpart F of part III of sub6 chapter N of chapter 1 of the Internal Revenue Code of
7 1986 is amended by adding at the end the following new
8 section:

# 9 "SEC. 966. TRANSFERS OF INTANGIBLE PROPERTY TO 10 UNITED STATES SHAREHOLDERS.

11 "(a) IN GENERAL.—In the case of any distribution
12 of intangible property received from a controlled foreign
13 corporation pursuant to a qualified plan—

"(1) for purposes of part I of subchapter C, the
fair market value of such property at the time of
such distribution shall be treated as not exceeding
the adjusted basis of such property immediately before such distribution,

19 "(2) if the distribution is to a domestic corpora-20 tion which is a United States shareholder and—

21 "(A) such distribution is a dividend, there
22 shall be allowed as a deduction an amount
23 equal to the excess of—

"(i) the amount of such dividend, over

1	"(ii) the deductions allowable to such
2	domestic corporation under section 245
3	with respect to such distribution, or
4	"(B) such distribution is not a dividend—
5	"(i) the United States shareholder's
6	adjusted basis in the stock of the con-
7	trolled foreign corporation with respect to
8	which such distribution is made shall be
9	increased by the amount (if any) of such
10	distribution which would (but for this sub-
11	paragraph) be includible in gross income,
12	and
13	"(ii) the adjusted basis of such prop-
14	erty in the hands of such United States
15	shareholder immediately after such dis-
16	tribution shall be reduced by the amount
17	of such increase.
18	"(b) QUALIFIED PLAN.—For purposes of this sec-
19	tion-
20	"(1) IN GENERAL.—The term 'qualified plan'
21	means a contemporaneous written plan which de-
22	scribes the distribution (either directly or through a
23	series of distributions between controlled foreign cor-
24	porations which is completed during a period of not
25	more than 2 years) of intangible property from a

1	controlled foreign corporation to a domestic corpora-
2	tion which is a United States shareholder with re-
3	spect to such controlled foreign corporation. A dis-
4	tribution shall be treated as made pursuant to a
5	qualified plan only if such distribution (and the in-
6	tangible property of which such distribution con-
7	sists) is described in such plan and such plan is in
8	effect before such distribution is made.
9	"(2) FILING REQUIREMENT.—
10	"(A) IN GENERAL.—Such term shall not
11	include any plan unless such plan is filed with
12	the Secretary (in such manner as the Secretary
13	may provide) not later than the due date for
14	the return of tax for the taxable year of the
15	United States shareholder which includes—
16	"(i) the date of the distribution to the
17	United States shareholder, or
18	"(ii) in the case of a plan which de-
19	scribes a series of distributions, the earlier
20	of the date described in clause (i) or the
21	close of the first taxable year of a con-
22	trolled foreign corporation which receives
23	such a distribution.

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1	"(B) REASONABLE CAUSE EXCEPTION.—
2	The Secretary may treat a plan as satisfying
3	the requirement of subparagraph (A) if—
4	"(i) the Secretary determines that
5	there was reasonable cause for the failure
6	to file the plan as required under subpara-
7	graph (A),
8	"(ii) such plan is filed not later than
9	3 years after the date that such plan was
10	otherwise required to be filed under sub-
11	paragraph (A), and
12	"(iii) the taxpayer has not taken a po-
13	sition on any return filed under this title
14	which is inconsistent with this section ap-
15	plying to the distributions described in
16	such plan.
17	"(c) INTANGIBLE PROPERTY.—For purposes of this
18	section, the term 'intangible property' means any property
19	which is intangible property described in section
20	936(h)(3)(B)(i), property described in section $168(f)(3)$ ,
21	or computer software (as defined in section $197(e)(3)(B)$ ).
22	"(d) DISALLOWANCE OF FOREIGN TAX CREDIT.—No
23	credit shall be allowed under section 901 for any taxes
24	paid or accrued (or treated as paid or accrued) with re-

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spect to any distribution of intangible property to which
 subsection (a) applies.".

3 (b) APPLICATION OF HOLDING PERIOD REQUIRE4 MENT.—Section 246(c) of such Code is amended by strik5 ing "or 245" in paragraph (1) and inserting ", 245, or
6 966".

7 (c) APPLICATION OF RULES GENERALLY APPLICA-8 BLE TO DEDUCTIONS FOR DIVIDENDS RECEIVED.—

9 (1) ALLOWING DEDUCTION FOR PURPOSES OF
10 DETERMINING ADJUSTED CURRENT EARNINGS.—
11 Section 56(g)(4)(C)(ii) of such Code is amended by
12 striking "or 245" each place it appears and insert13 ing ", 245, or 250".

14 (2) TREATMENT OF DIVIDENDS FROM CERTAIN
15 CORPORATIONS.—Section 246(a)(1) of such Code is
16 amended by striking "and 245" and inserting ",
17 245, and 966".

18 (3) Assets generating tax-exempt portion 19 OF DIVIDEND NOT TAKEN INTO ACCOUNT IN ALLO-20 APPORTIONING CATING AN DEDUCTIBLE EX-21 PENSES.—Section 864(e)(3) of such Code is amend-22 ed by striking "or 245(a)" and inserting ", 245(a), 23 or 966".

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(4) COORDINATION WITH SECTION 1059.—Sec tion 1059(b)(2)(B) of such Code is amended by
 striking "or 245" and inserting ", 245, or 966".

4 (d) Conforming Amendments.—

5 (1) Section 197(f)(2)(B)(i) of such Code is
6 amended by inserting "966(a)," after "731,".

7 (2) The table of sections for subpart F of part
8 III of subchapter N of chapter 1 of such Code is
9 amended by adding at the end the following new
10 item:

"Sec. 966. Transfers of intangible property to United States shareholders.".

11 (e) EFFECTIVE DATE.—The amendments made by 12 this section shall apply to distributions made in taxable 13 years of foreign corporations beginning after December 14 31, 2015, and to taxable years of United States share-15 holders in which or with which such taxable years of for-16 eign corporations end.